# FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

**JUNE 30, 2017** 

Prepared By
SIGNE GRIMSTAD
Certified Public Accountant
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### **BOARD OF COMMISSIONERS**

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Florence, OR 97439

Nancy Rickard 3105 Munsel Lake Rd. Florence, OR 97439

Mike Buckwald 11934 E. Mapleton Rd. Mapleton, OR 97453

**David Huntington** PO Box 1220 Florence, OR 97439

Bill Meyer 75 Harbor St., Unit 306 Florence, OR 97439

President Position No. 1

Term Expires June 30, 2021

Vice-President Position No. 2

Term Expires June 30, 2019

Treasurer Position No. 3

Term Expires June 30, 2021

Secretary Position No. 4

Term Expires June 30, 2019

**Board Member** Position 5

Term Expires June 30, 2021

#### **ADMINISTRATION**

Steven Leskin Port Manager

Legal Counsel Jim Brewer

Fewel, Brewer and Coulombe

### **ADDRESS**

100 Harbor Street Florence, Oregon 97439

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### **GRIMSTAD & ASSOCIATES**

**Certified Public Accountants** 

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### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Port of Siuslaw Florence, OR 97439

### **Report on the Financial Statements**

I have audited the accompanying financial statements of the business-type activities of Port of Siuslaw (Port) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Port's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Members: AICPA OSCPA & OAIA

### **Opinion**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Port of Siuslaw as of June 30, 2017, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussions and analysis, listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Port's basic financial statements. The accompanying supplemental information, the General Fund schedule of budget to actual and reconciliation to net position, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, this supplemental information is fairly stated, in all material respects, in relation to the basis financial statements as a whole.

### Other Reporting Required by Oregon State Regulations

In accordance with the Minimum Standards Audit of Oregon Municipal Corporations, I have issued my report dated November 13, 2017 on my consideration of Port of Siuslaw's compliance with certain laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of my testing of compliance and the results of that testing and not to provide an opinion on compliance.

SIGNE GRIMSTAD

Certified Public Accountant

Newport, Oregon

#### PORT OF SIUSLAW

# MANAGEMENT'S DISCUSSION AND ANALYSIS for the Year Ended June 30, 2017

The Management's Discussion and Analysis (MD&A) provides an introduction of the basic financial statements and an analytical overview of the Port's financial activities. The MD&A discusses and analyzes the operating results, financial position and future prospects of the Port of Siuslaw (Port), a municipal government organized under Oregon Revised Statute (ORS)777. It should be read in conjunction with the basic financial statements for the fiscal year ending June 30, 2017, including the notes to the financial statements.

The Port is operated as an enterprise form of government, a hybrid between general government and private enterprise. Taxes provide only a small portion of the Port's income. The Port relies on profit or at lease self-sufficiency from Port operations to provide public services and accomplish its economic development function. Consequently, the Port accounts for its financial activities using a proprietary fund similar to those in the private sector, and follows "business-type activity" rather than "government" reporting requirements.

#### **Financial Statements**

The Port's basic financial statements include:

- Statement of Net Position that provides an overview of the current and non-current portions of assets owned by the Port, the current and long-term portions of liabilities owned by the Port and the net difference available as a resource for future operations and activities.
- Statement of Revenues, Expenses and Changes in Net Position that summarizes the operation expenditures of the Port and how operation revenues, taxes, grants and other resources cover those expenditures. Regardless of when cash is affected, all changes in net position are reported when the underlying transactions occur.
- Statement of Cash Flows that provides an objective summary of the financial condition of the Port's cash balance as actual cash is received and disbursed along with non-cash transactions. The cash flow statement is prepared using the direct method and includes reconciliations of operating income to net cash provided by operating activities as required by GASB 34.
- Notes to the financial statements provide additional information that is essential to a full understanding of the account information provided in the Port's statements.

### Supplementary information includes:

 Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual - Modified Accrual Basis, compares the budget to actual accounting transactions in the General Operating Fund, the Port's only fund.

### **Financial Highlights**

- The Port's net position at June 30, 2017 at \$5,400,266 is a \$51,449 decrease from \$5,451,715 at June 30, 2016, which represents a change of .94%. This decrease mostly occurred due to a decrease in revenues.
- The Port's cash balance increased by \$133,788 from \$514,764 at June 30, 2016 to \$648,552 at June 30, 2017, a 25.99% increase. The Port's current assets, other than cash, consisting of tax and trade receivables, inventory and prepaid assets decreased \$6,699 from \$63,298 at June 30, 2016 to \$56,599 at June 30, 2017, a 10.58% change, mostly due to a lower accounts receivable balance at year-end. Overall, total current assets increased \$125,983, a net change of 21.79%.
- The Port's capital assets at June 30, 2017 in the amount of \$12,483,212, reduced by accumulated depreciation in the amount of \$6,398,640 for a net of \$6,084,573 was \$246,200 less than capital assets, net of depreciation, in the amount of \$6,330,773 at June 30, 2016, a total change of 3.9%.

The following condensed financial information summarizes the Port's financial position for the fiscal year ending June 30.

### **Net Position**

Assets	2017	Restated 2016	<u>Variance</u>
Current and other assets Capital assets, net of accum. dep.	\$ 704,045 6,084,573	\$ 578,062 <u>6,330,773</u>	\$ 125,983 (246,200)
Total assets	6,788,618	6,908,835	(120,217)
Liabilities Current and other liabilities Long-term debt Total liabilities	290,738 1,097,614 1,388,352	291,316 	(578) (68,190) (68,768)
Net Position  Net invested in capital assets  Unrestricted	4,924,781 475,485	5,039,020 412,695	(114,239) <u>62,790</u>
Total net position	5,400,266	<u>5,451,715</u>	(51,449)
Total liabilities and net position	<u>\$ 6,788,618</u>	\$ 6,908,835	<u>\$ (120,217)</u>

The largest portion of the Port's net position reflects its investment in capital assets (i.e., land, marina and docks, and the campground/RV park) less the related outstanding long-term debt used to acquire those assets. The Port uses these capital assets to provide services to customers and to collect revenue for Port operations; consequently, these capital assets are not available for future spending. Although the Port's net investment in capital assets is reported net of the long-term debt, it should be noted that the resources needed to repay this debt must be provided from customers and other sources, since the capital assets themselves cannot be used to liquidate the long-term debt.

### Summary of Operations and Changes in Net Position

Below is a summary of operations of the current fiscal year ending June 30, 2017 compared to the prior year.

### Change in Net Position at Fiscal Year End

	2017	Restated 2016	Variance
Operating Revenues Campground revenue Leases and moorage	\$ 414,666 281,740 108,163	\$ 428,730 284,639 129,063	\$ (14,064) (2,899) (20,900)
Other fees for services  Total revenues	804,569	842,432	(37,863)
Operating Expenses Personnel services Materials and services Depreciation	361,906 418,063 371,680	368,325 515,945 <u>378,876</u>	6,419 165,157 7,196
Total expenses	1,151,649	1,263,146	<u>178,772</u>
Non-Operating Revenues(Expenses) Property taxes Non-operating revenues (expenses)	295,999 (368)	284,324 14,245	11,675 (14,613)
Total non-operating rev (exp)	295,631	298,569	(2,938)
Change in net position	(51,449)	(122,145)	137,971
Net position - Beginning of year	5,451,715	5,573,860	(189,420)
Net position - End of year	\$ 5,400,266	<u>\$ 5,451,715</u>	<u>\$ 15,826</u>

### Financial Highlights

- Overall, the Port had a decrease in operating revenues in the amount of \$37,863 and a decrease in operating expenditures in the amount of \$178,772. Non-operating revenues and expenses decreased \$2,938. Overall, the Port's change in net position improved \$15,826.
- However, the Port's expenditures remain higher than revenues. Consequently, the Port recognized a loss in net position of \$51,449 at June 30, 2017.
- The Port did not obtain additional debt during the fiscal year 2017 and made standard repayments on the long-term debt.
- A prior year adjustment increased net position by \$67,275 for the year ended June 30, 2017.

### **Capital Assets and Debt Administration**

As of June 30, 2017, the Port had \$6,084,573 in capital assets net of accumulated depreciation. The Port's capital assets changed by .94% during 2017. This change can be attributed to a prior year adjustment, current year additions, and depreciation. Depreciation expense was more than the purchase of current year capital assets. For more detailed information on changes in capital assets, refer to the notes to the financial statements.

The Port's total long-term debt decreased by \$68,190 or 5.85% as the Port continues to pay down previous debt incurred. For more detailed information on changes in long-term debt, refer to the notes to the financial statements.

### **Budgetary Highlights**

 The Port was well within budgeted amounts at the object classification levels in the funds except for capital outlay. The General Operating Fund's expenditures were \$163,061 less than budgeted, a difference of 15.6%.

#### **Economic Outlook**

As FY16-17 began, the Port's focus was repairing infrastructure. The Port of Siuslaw Commissioners adopted resolutions to spend \$19,184 to repair F Dock from log damage, \$15,012 to renovate the 1499 Bay Street rental property, \$8,372 for Fuel Dock electrical repairs, and \$8,255 to replace gangway decking.

During the previous fiscal year, ICM Restaurant was inspected resulting in \$100,000 in needed repairs. ICM is responsible for the maintenance of this building and has hired a contractor to perform the repairs in FY17-18. During FY16-17, Mo's Restaurant was inspected resulting \$50,000 in needed repairs. The Port is responsible for the maintenance of this building and has budgeted repairs for FY17-18.

Three projects were budgeted in the Capital Maintenance Department for FY16-17. Out of the \$95,000 budget, \$125,478 was spent.

- \$19,072 to complete Phase 2 of a five year project to replace the fire suppression system under the Wharf.
- \$22,100 to re-seal and re-stripe the Nopal Street parking lot.
- \$25,751 in matching funds for a FEMA grant to repair riverbank erosion at the east end of the campground (C Row). This project continues to be a work in progress as management and the Commission sort through repair design options, permit compliance, and how the project will protect and impact existing campsites.

During the year, management worked on a draft to revise Ordinance 4, a new moorage rate structure, a plan to budget for capital maintenance projects, and considered proposals to consolidate the Port's outstanding debt. Management contracted a new attorney, a new realtor (to market the 40 acre Pacific View Industrial property), a new auditor, a new insurance agent of record, and negotiated a property sale to the City of Florence.

Over the last few years, the Port has experienced a turnover in staff. In November of 2015, Port Manager Robert Forsythe retired. In February of 2016, Steven Leskin was hired as his successor. During FY16-17, there were changes in campground office staff, maintenance staff, and the Camp Host positions.

As the Port Commission plans ahead, there are many projects to consider and prioritize. Administratively, revising Ordinance 4 and updating Port policies are high on the list. Consolidating loans and selling the Pacific View Industrial property will provide funding for campground and marina upgrades, as well as other needed projects around the facility. Projects in the 2013-18 Strategic Business Plan include rebuilding the bulkhead, replacing debris booms, installing public crabbing docks, and building a second restroom in the campground. The Commission also needs to find funding to dredge the marinas in the near future.

The Port welcomes public input and will strive to provide quality services and promote economic development to the residents of the Port of Siuslaw district.

### **Financial Contact**

The Port's financial statements are designed to present citizens, taxpayers, investors and creditors with a general overview of the Port's finances and to demonstrate the Port's accountability. If you have questions about this report or need additional financial information, please contact Dina McClure, Interim Port Manager, Port of Siuslaw, 100 Harbor Street, Florence, Oregon 97439 or telephone 541-997-3426.

### STATEMENT OF NET POSITION as of June 30, 2017

ASSETS	
Current Assets	
Cash and cash equivalents	\$ 648,552
Accounts receivables	1,859
Property taxes receivable	25,649
Inventory	9,119
Prepaid expenses	18,866
Total current assets	704,045
Capital Assets	
Land and non-depreciable capital assets	2,656,598
Capital assets, net of accumulated depreciation	3,427,975
Total capital assets	6,084,573
Total assets	\$ 6,788,618
LIABILITIES AND NET POSITION	
Current Liabilities	
Accounts payable	\$ 33,566
Accrued payroll and related expenses	11,529
Deposits	7,740
Unearned revenue	142,163
Accrued interest payable	33,562
Long-term debt, current portion	62,178
Total current liabilities	290,738
Long-term Liabilities	
Long-term debt, net of current portion	1,097,614
Total liabilities	1,388,352
Net Position	
Net investment in capital assets	4,924,781
Unrestricted	475,485
Total net position	5,400,266
Total liability and net position	<u>\$ 6,788,618</u>

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION for the Year Ended June 30, 2017

OPERATING REVENUES	
Campground revenue	\$ 414,666
Leases	188,516
Moorage	93,224
Storage	24,366
Marine fuel	37,597
Other income	 46,200
Total operating revenues	 804,569
OPERATING EXPENSES	
Cost of services	779,969
Depreciation	 371,680
Total operating expenses	 1,151,649
Operating Income (Loss)	 (347,080)
NONOPERATING REVENUE (EXPENSES)	
Property taxes	295,999
State forest sales	20,299
Grant resources	23,881
Interest income	409
Gain (loss) on disposals of capital assets	6,293
Interest expense	 (51,250)
Total nonoperating revenue (expenses)	 295,631
Change in Net Position	 (51,449)
NET POSITION - Beginning of year - as originally stated	5,384,440
Prior period adjustment	 67,275
NET POSITION - Beginning of year - restated	5,451,715
NET POSITION - End of year	\$ 5,400,266

### STATEMENT OF CASH FLOWS for the Year Ended June 30, 2017

CASH FLOWS FROM OPERATING ACTIVITIES		
Cash receipts from customers	\$	810,628
Cash payments for goods and services		(407,474)
Cash payments for employees and benefits		(359,918)
Net cash provided (used) by operating activities		43,236
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		000 000
Cash received from property taxes		298,996
Cash received from State forest sales		20,299
Cash received from grant resources		23,881
Net cash provided (used) by noncapital financing activities		343,176
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets		(119,691)
Principal payments on long-term debt		(64,686)
Interest paid on long-term debt		(74,949)
Proceeds from sale of assets		6,293
Net cash provided (used) by capital and related financing activities		(253,033)
That back provided (acca, b) capital and related interioring activities		1201007
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income		409
Net increase (decrease) in cash and cash equivalents		133,788
Cash and cash equivalents - Beginning of year		514,764
Cash and cash equivalents - End of year	<u>\$</u>	648,552
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating income (loss)	\$	(347,080)
Adjustments to reconcile operating income (loss) to net	*	(0 11 ,000)
cash provided by operating activities		
Depreciation		371,680
(Increase) decrease in operating assets		
Accounts receivables		6,059
Prepaid expenses		4,743
Increase (decrease) in operating liabilities		
Accounts payable		6,966
Accrued payroll and related expenses		1,988
Deposits		(1,120)
Net cash provided (used) by operating activities	\$	43,236
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NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Port of Siuslaw (Port) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to proprietary funds of government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental and financial reporting principles.

The accounting and reporting framework and the more significant accounting principles and practices are disclosed in subsequent sections of this Note.

### Reporting Entity

The Port, organized under the laws pertaining to port districts in the State of Oregon as provided by Oregon Revised Statute (ORS)777, was formed in 1909 and is located on the Siuslaw River in and near the City of Florence, Lane County, Oregon. The Port of Siuslaw's mission is to deliver high-quality asset management and economic development services that result in measurable economic and community development benefits for communities throughout the Port District. The Board of Commissioners, composed of five members, oversee management in its operations. The daily management of the Port is under the supervision of the General Manager, who is appointed by the Board.

There are various other governmental agencies and special service districts which provide services within the Port's boundaries. However, the Port is not financially accountable for any of these entities and accordingly, their financial information is not included in these financial statements.

### Measurement Focus, Basis of Presentation and Accounting

Port is considered to be a single enterprise similar to a commercial entity for financial reporting purposes. Accordingly, these financial statements are maintained on the flow of economic resources measurement focus using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when liabilities are incurred.

The Port maintains one fund, the General Operating Fund, which is a proprietary type of fund used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user fees.

The Port's General Operating Fund discloses on an enterprise fund basis. Enterprise funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations are included in the statement of net position. The Port's net position is segregated into two amounts: net investment in capital assets, and unrestricted. When both restricted and unrestricted resources are available for use, it is the Port's policy to use restricted resources first, then unrestricted resources as they are needed.

The Port distinguishes operating revenues and expenses from non-operating. Operating revenues and expenses generally result from providing services from the Port's ongoing operations. The principle operating revenues include campground/RV park revenue, lease income from rental of Port properties, moorage storage, fuel sales, and various other service fees. Operating expenses are those expenses directly related to providing

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### Measurement Focus, Basis of Presentation and Accounting

the services including depreciation and administration expenses. All revenues and expenses not meeting these definitions are reported as non-operating revenue and expenses. This includes property taxes, investment interest, gain (loss) sale of capital assets, and non-operating grant revenue.

### **Deposits and Investments**

The Port's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the proprietary funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

The Port's cash management polices are governed by state statutes. Statutes authorize the Port to invest in specific types of investments, including time certificates of deposit, and the Oregon State Treasurer's Local Government Investment Pool. (LGIP) is part of the Oregon Short-Term fund maintained by the State Treasurer of Oregon. Investment policies are governed by statute and the Oregon Investment Council. See Note 3.

### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items.

### Inventory

Inventory consists of fuel and diesel at the marina. Inventory is valued at the lower of cost or fair value.

### **Capital Assets**

All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated assets are valued at their estimated fair value on the date received. Interest costs are capitalized as part of the costs during the period of construction based on borrowing costs incurred. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related assets, as applicable. The Port has a written capitalization policy of \$3,000 with a life beyond one year.

Capital assets constructed with tax-exempt borrowing may include capitalized interest. All interest costs of the borrowing less any interest earned on investments acquired with the proceeds of the borrowing are capitalized from the date of the borrowing until the assets are ready for their intended use.

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### **Capital Assets**

Assets subject to depreciation are depreciated over their estimated useful lives on the straight-line basis. The useful lives:

Land improvements (campground, parking lots

and marina) 10 - 20 years
Building and docks 2 - 30 years
Equipment, furniture and vehicles 5 - 10 years

### **Compensated Absences**

Accrued vacation pay is recognized as an expense and liability when earned and used by employees. Accrued sick pay is recorded only when used as it does not vest when earned.

#### **Unearned Revenue**

This represents cash received prior to the fiscal year end in which it is recognized as revenue.

### **Net Position**

Net position comprise the various net earnings from operating and non-operating revenues, expenses and contributions of capital. Net position is classified in the following three components: Investment in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

Investment in capital assets, net of related debt, consists of all capital assets, net of accumulated depreciation and reduced by outstanding debt (revenue bonds and other debt obligations) that is attributable to the acquisition, construction and improvement of those assets; debt related to unspent proceeds or other restricted cash and investments is excluded from the determination. Restricted net assets consists of net assets for which constraints are placed thereon by external parties, such as lenders, grantors, contributors, laws, regulations and enabling legislation, including self-imposing legal mandates. Unrestricted consists of all other net assets not included in the above categories.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budget Law and Practice**

The Port legally adopts an annual budget prior to July 1 through passage of a resolution in accordance with the legal requirements set forth in the Oregon Local Budget Law. The resolution authorizes fund appropriations at the following control levels: personnel services, materials and services, capital outlay, debt service, interfund transactions, operating contingency, and all other requirement levels. Expenditures cannot legally exceed appropriations at these control levels.

Budgets are prepared using the modified accrual basis of accounting. A reconciliation schedule brings the budget basis to full accrual for compliance with generally accepted accounting principles.

Unexpected additional resources may be added to the budget through the use of a supplemental budget. The supplemental budget process requires hearings before the public, publications in newspapers, and approval by the Board. Only the Board may modify original and supplemental budgets by the use of appropriation transfers between the levels of control. In addition, Oregon Local Budget Law provides certain specific exceptions to the supplemental budget process to increase appropriations. Such transfers and increases require the Board's approval by adoption of a resolution.

Budget appropriation amounts shown in the financial statements include the original and revised budget appropriations as approved by the Board. Appropriations are limited to a single fiscal year; therefore, all spending authority of the Port lapse at year end.

### Over Expenditure

The Port over expended in Capital Outlay by \$30,478.

### **NOTE 3 - DEPOSITS AND INVESTMENTS**

Cash and investments as of June 30, are classified in the accompanying statement of net position as follows:

	<u>Balance</u>
Cash on hand	\$ 850
Deposits with financial institutions	647,702
Total cash and cash equivalents	\$ 648.552
rotal cash and cash equivalents	$\frac{\psi}{}$ 040,332

### **Deposits**

At the end of the fiscal year, the Port's total deposits with financial institutions have a bank value of \$656,384, \$250,000 of which is covered under FDIC.

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Port's deposits may not be returned to it. As required by Oregon Revised Statues, deposits in excess of federal depository insurance are held at qualified depositories for public funds. All qualified depositories are included in the multiple financial institution collateral pool that is maintained by and in the name of the Office of the State Treasurer. As a result the Port has no exposure to custodial credit risk for deposits with financial institutions.

## NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

### NOTE 3 - DEPOSITS AND INVESTMENTS - Continued

### **Deposits**

Interest rate risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Port does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit risk

Oregon Statutes limit investments to general obligations of U.S. government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, high-grade commercial paper and the State Treasurer's Local Government Investment Pool. The Port has no investment policy that would further limit its investment choices. The LGIP is unrated for credit risk.

#### Concentration of credit risk

The Port places no limit on the amount the Port may invest in any one issuer. For the current fiscal year, 100% of its deposits were held at one bank.

#### **NOTE 4 - RECEIVABLES**

Receivables at year end consist of the following:

	_ <u>B</u>	<u>alance</u>
Accounts receivable	\$	1,859
Property taxes		25,649
Total receivables	\$	27,508

### **Accounts Receivable**

Accounts receivable are unsecured and consist primarily of rents due from tenants within the campground/RV park and from rental of Port properties. The Port provides an allowance for receivables if it believes it may not collect in full. Port management evaluates the collectability of its accounts based on a combination of factors. Port management believes that all current receivables are collectable and has not recorded an allowance for doubtful accounts.

#### **Property Taxes**

Property taxes are levied and become a lien on all taxable property as of July 1. Taxes are levied on November 15 with collection dates: November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Uncollected receivables are deemed to be substantially collectible or recoverable through liens; therefore, no allowance for uncollectible taxes has been established.

## NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

#### **NOTE 5 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30 was as follows:

	7/01 Balance Restated	Increases	Decreases	6/30 Balance
Capital assets not being depreciated Construction in progress Land	\$ 12,973 <u>2,617,874</u>	\$ 25,751 0	\$ 0 0	\$ 38,724 
Total capital assets not being dep.	2,630,847	25,751	0	2,656,598
Capital assets being depreciated				
Land improvements - campground/ RV park, parking lots and marina	1,428,988	22,528	0	1,451,516
	7,553,937	55,099	Ö	7,609,036
Buildings and docks	7,555,957 7 <u>51,462</u>	22,100	7,500	766,062
Equipment and vehicles	101,402	22,100	7,000	100,002
Total depreciable capital assets	9,734,387	99,727	7,500	9,826,614
Accumulated depreciation Land improvements - campground/				
RV park, parking lots and marina	1,243,897	31,554	0	1,275,451
Buildings and docks	4,101,052	321,288	Ŏ	4,422,340
Equipment and vehicles	689,512	18,837	7,500	700,849
Equipment and vehicles	000,012	10,007		
Total accumulated depreciation	6,034,461	<u>371,680</u>	<u>7,500</u>	<u>6,398,640</u>
Total depreciable, net	3,699,926	(271,952)	0	3,427,974
Capital assets, net	<u>\$ 6,330,773</u>	<u>\$ (246,201</u> )	<u>\$</u> 0	<u>\$ 6,084,573</u>

Beginning capital assets were adjusted by \$67,275 as a prior year adjustment, see Note 9: Prior Year Adjustment. Current year depreciation is \$371,680.

#### **NOTE 6 - LONG-TERM DEBT**

The Port is obligated under the following long-term loans at year end:

Loan No. L0004: OBDD - The Port borrowed \$189,139 in April 2000 from OBDD's Special Works Fund (SPWF). Debt service is \$15,961 annually through 2025, including 6% interest. At June 30 the balance due is \$99,115. This was for commercial dock and business site development.

Loan No. 524016: Business Oregon - This loan was required by the State of Oregon as part of their dredging funds awarded to the Port. In March and April 2009, the Port borrowed \$75,000 from the Marine Navigation Improvement Fund (MNIF). This loan originated on December 1, 2010 and is payable in 20 annual installments on December 1 in the amount of \$5,876 including interest at 4.72%. This loan was for dredging to remove and dispose sediment in the commercial basin, sport basin and public boat launch ramp. The balance on this loan at June 30 is \$56,140. Collateral is any taxes which the Port may levy in the commercial basin, sport boat basin, and launch ramp areas.

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

#### NOTE 6 - LONG-TERM DEBT

The Port is obligated under the following long-term loans at year end:

Loan No. 525186: Business Oregon - The Port started a Maple Street landing and dock rehabilitation program using a line of credit from the State of Oregon through its Business Development Department. The Maple Street landing and dock rehabilitation program is located within the Port's commercial dock and business site development project on 2.58 acres in and around Nopal Street and the Siuslaw River. In December 2010, the line of credit was secured by a promissory note between the State of Oregon using funds from the Port Revolving Loan Funds (PRLF) in the amount of \$601,000. Payments are due in 80 quarterly installments in the amount of \$11,600 including interest at 4.67%. The balance due at June 30 is \$461,559.

Loan No. 525196: Business Oregon - In 2013, the State of Oregon acting by and through the Infrastructure Finance Authority of the Business Development Department lent the Port \$371,988 for wharf rehabilitation within the Port's commercial dock and business site development project on 2.58% acres in and around Nopal Street and the Siuslaw River. Payments are due in 80 quarterly installments in the amount of \$11,600 including interest at 4.67%. The balance due at June 30 is \$326,225.

Loan No. 1000220591: Banner Bank - In August 2008, Siuslaw Bank lent the Port \$250,000 with an interest rate at 4.45%. In 2014, the Port refinanced this loan to gain title to property for future economic development. The collateral for this loan is approximately 40 acres of land conveyed by document recorded June 27, 2004, Reception No. 2004-059104, Lane County Oregon deed Records in Lance County, Oregon. This loan, obtained through Siuslaw Bank, was in the amount \$247,500. Soon after, Banner Bank purchased Siuslaw Bank and retained the Port's loan without modifications. Monthly payments are in the amount of \$1,500 with an interest rate of 3.95%. The balance on this loan is \$216,753 at June 30. The loan has a balloon payment of \$206,515 due on December 5, 2018.

During the year ended June 30, the following changes occurred in long term liabilities:

		Pı	rincipal		
	7/1			6/30	Interest
	<u>Balance</u>	<u>Additions</u>	<b>Reductions</b>	<u>Balance</u>	Due 1 yr. Accrued
State of Oregon					
Loan No.L004	\$ 108,562	\$ 0	\$ 9,447	\$ 99,115	\$ 10,014 \$ 3,437
Loan No.524016	59,222	0	3,082	56,140	3,226 1,553
Loan No.425186	491,557	0	29,998	461,559	24,992 27,214
Loan No.525196	339,270	0	13,045	326,225	13,707 1,309
Banner Bank					
Loan No.1000220591	225,867	0	9,114	<u>216,753</u>	10,239 49
Totals	<u>\$ 1,224,478</u>	<u>\$ 0</u>	<u>\$ 64,686</u>	<u>\$ 1,159,792</u>	<u>\$ 62,178</u> <u>\$33,562</u>

Total interest expense for the year is \$51,250, with none capitalized.

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

### NOTE 6 - LONG-TERM DEBT - Continued

The future annual requirements to amortize all current and long-term debt is as follows:

Fiscal Year			<b>Total Future</b>
Ending	Principal_	<u>Interest</u>	<u>Requirements</u>
6-30-18	\$ 62,178	\$ 55,258	\$ 117,436
6-30-19	261,090	47,488	308,578
6-30-20	57,347	40,590	97,937
6-30-21	60,260	37,677	97,937
6-30-22	63,323	34,614	97,937
2023-27	335,459	122,302	457,761
2028-32	291,338	40,502	331,840
2033-35	28,797	902	29,699
Totals	<b>\$1,159,792</b>	<u>\$ 379,333</u>	<u>\$ 1,539,125</u>

#### **NOTE 7 - OPERATING LEASES**

Port of Siuslaw is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the Port's statement of net position.

The Port leases facilities to various individuals and businesses. Rent agreements vary from month-to-month up to ten years. The cost and book value of leased facilities is not determinable given the mixed-use nature of Port property. As of June 30 minimum rental payments from operating leases having non-cancelable lease terms in excess of one year are as follows:

Year Ended	Rental		
<u>June 30</u>	Receipts		
2018	\$ 179,584		
2019	165,384		
2020	158,184		
2021	158,184		
2022	124,485		
2023-27	241,920		
Total	<u>\$ 1,027,741</u>		

The Port has entered into two principal lease agreements with the Oregon Department of State Lands. Waterway Lease ML-10508 is for the use of the wharf, including the commercial marina of 2,488 square feet, the marine industrial area of 5,194 square feet and the non-marine use area of 14,889 square feet. Waterway Lease ML-9188 is for the submerged areas of the East and West basins. Other leases with the Oregon Department of State Lands are LI-6785 for the Mapleton dock, LI-3406 for sand and gravel removal, and LI-14911 for the Florence boat ramp.

## NOTES TO FINANCIAL STATEMENTS as of June 30, 2017

### NOTE 7 - OPERATING LEASES - Continued

The wharf lease ML-10508 runs from September 1, 2004 to August 31, 2019 with rent of 3% of gross income determined by the provisions of OAR 141-082-0100 in effect at the time. For the current year rent was \$ 11,618. The East and West basin lease ML-9188 runs from December 1, 2006 to November 30, 2021 with rent of 3% of gross income determined by the provision of OAR 141-082-0100 in effect at the time. For the current year rent was \$ 3,869. The Mapleton dock LI-6785 and the Florence boat ramp lease LI-14911 are folded into the East and West basin lease ML-9188. The sand and gravel removal lease runs for ten years with an upfront rent payment of \$750 on December 11, 2012.

### **NOTE 8 - DEFERRED COMPENSATION PLAN**

The Port offers a Governmental 457(B) plan to employees. This plan is adopted under the Provisions of Internal Revenue Code Section 457 which establishes deferred compensation plans of state and local governmental employers. The plan offers employees a regular and long-term savings pattern through a payroll deduction feature. Employee contributions and earnings on the plan assets are tax deferred until withdrawn from the plan by the employee.

The plan is administered by Nationwide Retirement Solutions. Administrative duties include tracking fund assets by employee participant. The Port's fiduciary responsibility ends when it transfers funds to Nationwide Retirement Solutions equal to the amount deducted from the employee's wage.

### **NOTE 9 - PRIOR YEAR ADJUSTMENT**

It was determined that capital assets were understated in the prior fiscal year by \$67,275 based on a review of capital assets in progress, prior year disposed assets, and related depreciation adjustments. The resulting adjustment reflects total expenses were overstated by this amount.

#### **NOTE 10 - OTHER INFORMATION**

#### **Risk Management**

The Port is exposed to various risks of loss related to theft of, damage to and destruction of assets; torts; errors and omissions; injuries to employees; and natural disasters. The Port purchases commercial insurance for such risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **Evaluation of Subsequent Events**

Management has evaluated subsequent events through November 13, 2017, the date on which the financial statements were available to be issued.

SUPPLEMENTAL SECTION

### **DESCRIPTION OF BUDGETARY FUNDS**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances requires budget and actual be displayed for each fund where legally adopted budgets are required.

The Port uses the following budgetary fund to account for its activities:

#### **General Fund**

This fund is used to account for operating revenues and expenses and non-operating items. Primary sources of operating revenue are from the Port's campground/RV park, lease income, moorage and fuel sales. The primary source of non-operating revenues is from property taxes. Primary operating expenses are for maintenance and general administration.

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL for the Year Ended June 30, 2017

### **GENERAL FUND**

	Original Budget		Final Budget		Actual		Variance	
REVENUES								
Operating revenues								
Campground revenue	\$	400,000	\$	400,000	\$	414,666	\$	14,666
Leases		190,000		190,000		188,516		(1,484)
Moorage		80,000		000,08		93,224		13,224
Storage		20,000		20,000		24,366		4,366
Marine fuel		50,000		50,000		37,597		(12,403)
Other income		24,500		24,500		28,577		4,077
Maintenance Assistance Program		19,000		19,000		19,000		0
Non-operating revenues								
Property taxes		284,000		284,000		295,999		11,999
Interest income		500		500		409		(91)
Miscellaneous income		10,000		10,000		23,916		13,916
State forest sales		0		0		20,299		20,299
Grant resources		0		0	_	4.881		4,881
Total revenues		1.078.000	_	1.078.000	_	1,151,450		73,450
EXPENDITURES		440.000		440.000		004 000		54.004
Personnel services		413,800		413,800		361,906		51,894
Materials and services		483,000		533,000		441,619		91,381
Capital outlay		95,000		95,000		125,478		(30,478)
Debt service		116,200		116,200		115,936 0		264 50,000
Contingency	_	100,000 1,208,000	_	50,000 1,208,000	_	1,044,939	_	163,061
Total expenditures	_		_		_			
Excess (def) of revenues over expenditures	_	(130,000)		(130,000)	_	106,511		236,511
Unappropriated ending fund balance		(255,000)		(255,000)	_	0		255,000
FUND BALANCE								
Beginning of year (Budget basis)								
- as orginally stated		385,000		385,000		356,583		(28,417)
Prior period adjustment		0	_	0	_	67,275		67,275
Beginning of year (Budget basis)								
- as restated	_	385,000		385,000		423,858		38,858
End of year (Budget basis)	<u>.\$</u>	0.	_\$	0.		530,369	_\$_	530,369
GAAP ADJUSTMENTS - Reconciled to June, 2016	6					5,027,857		
Capital asset activity								
Additions						125,478		
Depreciation						(371,680)		
Long-term debt activity						04.000		
Principal payments						64,686		
Interest accrued						23,699		
Compensated absences adjustment Unearned property taxes adjustment						(1,657) 1,514		
oncamed property taxes adjustment					_	1,314		
FUND BALANCE - End of year (GAAP basis)					_\$	5,400,266		

**COMPLIANCE SECTION** 

### **GRIMSTAD & ASSOCIATES**

**Certified Public Accountants** 

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# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Commissioners Port of Siuslaw Florence, Oregon

I have audited the basic financial statements of the Port of Siuslaw as of and for the year ended June 30, 2017, and have issued my report thereon dated November 13, 2017. I conducted my audit in accordance with auditing standards generally accepted in the United States of America.

### Compliance

As part of obtaining reasonable assurance about whether the Port of Siuslaw financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion.

I performed procedures to the extent I considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with my testing nothing came to my attention that caused me to believe the Port of Siuslaw was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as noted below:

Over Expenditure

The Port over expended in Capital Outlay by \$30,478.

Members: AICPA OSCPA & OAIA

### **Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered Port of Siuslaw's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Port of Siuslaw's internal control. Accordingly, I do not express an opinion on the effectiveness of Port of Siuslaw's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect, and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of This Report**

This report is intended for the information of the Board of Commissioners and management for Port of Siuslaw, and the Oregon Secretary of State Audits Division and is not intended to be and should not be used by anyone other than these parties.

SIGNE GRIMSTAD

Certified Public Accountant

Newport, Oregon November 13, 2017