# FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

**JUNE 30, 2018** 

Prepared By
SIGNE GRIMSTAD
Certified Public Accountant
530 NW 3rd, Suite E
PO Box 1930
Newport, Oregon 97365

#### **BOARD OF COMMISSIONERS**

Terry Duman PO Box 2740

Florence, OR 97439

Craig Brandt 5732 Nicholson Rd. Florence, OR 97439

Mike Buckwald 11934 E. Mapleton Rd. Mapleton, OR 97453

Craig Zolezzi 5370 Buckskin Bob Florence, OR 97439

Bill Meyer 75 Harbor St., Unit 306 Florence, OR 97439 President Position No. 1

Term Expires June 30, 2021

2<sup>nd</sup> Vice-President Position No. 2

Term Expires June 30, 2019

Secretary Position No. 3

Term Expires June 30, 2021

Treasurer Position No. 4

Term Expires June 30, 2019

Board Member Position 5

Term Expires June 30, 2021

### **ADMINISTRATION**

Port Manager David Huntington

Legal Counsel Jim Brewer

Fewel, Brewer and Coulombe

#### **ADDRESS**

100 Harbor Street Florence, Oregon 97439

### **TABLE OF CONTENTS**

### **INTRODUCTORY SECTION**

Title Page List of Commissioners Table of Contents

FINANCIAL SECTION	Page
Independent Auditor's Report	1-2
Management's Discussion and Analysis	3-7
Basic Financial Statements Statement of Net Position Statement of Revenues, Expenses and Changes in Net Position Statement of Cash Flows	8 9 10
Notes to Financial Statements	11-20
SUPPLEMENTAL SECTION	
Description of Budgetary Funds	21
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual General Fund	22 23
Reconciliation of Revenues and Expenditures (Budgetary Basis) to the Statement of Revenues, Expenses and Changes in Net Position	24
COMPLIANCE SECTION	
Independent Auditor's Report Required by Oregon State Regulations	25-26

### **GRIMSTAD & ASSOCIATES**

Certified Public Accountants

Newport Office: P.O. Box 1930 530 N.W. 3rd St. Ste E Newport, OR 97365 (541) 265-5411 Fax (541) 265-9255 info@grimstad-assoc.com

Lincoln City Office: 1349 N.W. 15th Street Lincoln City, OR 97367 (541) 994-5252 Fax (541) 994-2105

### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Port of Siuslaw Florence, OR 97439

### **Report on the Financial Statements**

I have audited the accompanying financial statements of the business-type activities of Port of Siuslaw (Port) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Port's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Members: AICPA OSCPA & OAIA

### **Opinion**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Port of Siuslaw as of June 30, 2018, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussions and analysis, listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

### Other Information

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Port's basic financial statements. The accompanying supplemental information, the General Fund and Capital Maintenance Fund schedule of budget to actual and reconciliation to net position, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, this supplemental information is fairly stated, in all material respects, in relation to the basis financial statements as a whole.

### Other Reporting Required by Oregon State Regulations

In accordance with the Minimum Standards Audit of Oregon Municipal Corporations, I have issued my report dated November 30, 2018 on my consideration of Port of Siuslaw's compliance with certain laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of my testing of compliance and the results of that testing and not to provide an opinion on compliance.

SIGNE GRIMSTAD
Certified Public Accountent

Newport, Oregon November 30, 2018

#### **PORT OF SIUSLAW**

### MANAGEMENT'S DISCUSSION AND ANALYSIS for the Year Ended June 30, 2018

The Management's Discussion and Analysis (MD&A) provides an introduction of the basic financial statements and an analytical overview of the Port's financial activities. The MD&A discusses and analyzes the operating results, financial position and future prospects of the Port of Siuslaw (Port), a municipal government organized under Oregon Revised Statute (ORS)777. It should be read in conjunction with the basic financial statements for the fiscal year ending June 30, 2018, including the notes to the financial statements.

The Port is operated as an enterprise form of government, a hybrid between general government and private enterprise. Taxes provide only a small portion of the Port's income. The Port relies on profit or at lease self-sufficiency from Port operations to provide public services and accomplish its economic development function. Consequently, the Port accounts for its financial activities using a proprietary fund similar to those in the private sector, and follows "business-type activity" rather than "government" reporting requirements.

#### **Financial Statements**

The Port's basic financial statements include:

- Statement of Net Position that provides an overview of the current and non-current portions of assets owned by the Port, the current and long-term portions of liabilities owned by the Port and the net difference available as a resource for future operations and activities.
- Statement of Revenues, Expenses and Changes in Net Position that summarizes the operation expenditures of the Port and how operation revenues, taxes, grants and other resources cover those expenditures. Regardless of when cash is affected, all changes in net position are reported when the underlying transactions occur.
- Statement of Cash Flows that provides an objective summary of the financial condition of the Port's cash balance as actual cash is received and disbursed along with non-cash transactions.
   The cash flow statement is prepared using the direct method and includes reconciliations of operating income to net cash provided by operating activities as required by GASB 34.
- Notes to the financial statements provide additional information that is essential to a full understanding of the account information provided in the Port's statements.

#### Supplementary information includes:

• Schedule of Revenues, Expenses and Changes in Fund Balance - Budget and Actual - Modified Accrual Basis, compares the budget to actual accounting transactions in the General Operating Fund, the Port's only fund.

### **Financial Highlights**

- The Port's net position at June 30, 2018 at \$5,484,547 is a \$84,281 increase from \$5,400,266 at June 30, 2017, which represents a change of 1.6%. This increase mostly occurred due to a increase in revenues.
- The Port's cash balance increased by \$245,226 from \$648,552 at June 30, 2017 to \$893,778 at June 30, 2018, a 37.81% increase. The Port's current assets, other than cash, consisting of tax and trade receivables, inventory and prepaid assets increased \$6,473 from \$55,493 at June 30, 2017 to \$61,966 at June 30, 2018, a 11.66% change, mostly due to a lower accounts receivable balance at year-end. Overall, total current assets increased \$251,699, a net change of 35.75%.
- The Port's capital assets at June 30, 2018 in the amount of \$12,591,398, reduced by accumulated depreciation in the amount of \$6,761,103 for a net of \$5,830,295.

The following condensed financial information summarizes the Port's financial position for the fiscal year ending June 30.

### **Statement of Net Position**

Accete	2018	2017	<u>Variance</u>
Assets  Current and other assets  Capital assets, net of accum. dep.	\$ 955,744 5,830,295	\$ 704,045 <u>6,084,573</u>	\$ 251,699 (254,278)
Total assets	\$ 6,786,039	6,788,618	<u>\$ (2,579)</u>
Liabilities Current and other liabilities Long-term debt	\$ 469,797 831,695	\$ 290,738 1,097,614	\$ 179,059 <u>(265,919)</u>
Total liabilities	<u>1,301,492</u>	<u>1,388,352</u>	(86,860)
Net Position  Net invested in capital assets Unrestricted	4,737,506 747,041	4,924,781 <u>475,485</u>	(187,275) 271,556
Total net position	5,484,547	<u>5,400,266</u>	<u>84,281</u>
Total liabilities and net position	<u>\$ 6,786,039</u>	<u>\$ 6,788,618</u>	<u>\$ (2,579</u> )

The largest portion of the Port's net position reflects its investment in capital assets (i.e., land, marina and docks, and the campground/RV park) less the related outstanding long-term debt used to acquire those assets. The Port uses these capital assets to provide services to customers and to collect revenue for Port operations; consequently, these capital assets are not available for future spending. Although the Port's net investment in capital assets is reported net of the long-term debt, it should be noted that the resources needed to repay this debt must be provided from customers and other sources, since the capital assets themselves cannot be used to liquidate the long-term debt.

### **Summary of Operations and Changes in Net Position**

Below is a summary of operations of the current fiscal year ending June 30, 2018 compared to the prior year.

### Change in Net Position at Fiscal Year End

	2018	2017	Variance
Operating Revenues	,		
Campground revenue	\$ 512,568	\$ 414,666	\$ 97,902
Leases and moorage	302,200	281,740	20,460
Other fees for services	111,053	108,163	2,890
Total revenues	925,821	804,569	121,252
Operating Expenses			
Personnel services	344,062	361,906	(17,844)
Materials and services	444,614	418,063	26,551
Depreciation	374,084	<u>371,680</u>	2,404
Total expenses	1,162,760	1,151,649	11,111
Net operating income (expense)	(236,939)	(347,080)	110,141
Non-Operating Revenues(Expenses)			
Property taxes	303,238	295,999	7,239
Non-operating revenues (expenses)	<u>17,982</u>	(368)	18,350
Total non-operating rev (exp)	321,220	295,631	25,589
Change in net position	84,281	(51,449)	135,730
Net position - Beginning of year	5,400,266	<u>5,451,715</u>	(51,449)
Net position - End of year	<u>\$ 5,484,547</u>	\$ 5,400,266	<u>\$ 84,281</u>

### **Financial Highlights**

- Overall, the Port had a increase in operating revenues in the amount of \$121,252 and a increase in operating expenditures in the amount of \$11,111. Non-operating revenues and expenses increased \$25,589. Overall, the Port's change in net position improved to \$84,281.
- The Port's operating expenditures remain higher than revenues, for a net operating loss of \$(236,939).
- The Port did not obtain additional debt during the fiscal year 2018 and made all required repayments on the long-term debt.

### **Capital Assets and Debt Administration**

As of June 30, 2018, the Port had \$5,830,295 in capital assets net of accumulated depreciation. The Port's capital assets changed by 4.18% during 2018. This change can be attributed to current year additions, and depreciation. Depreciation expense was more than the purchase of current year capital assets. For more detailed information on changes in capital assets, refer to the notes to the financial statements.

The Port's total long-term debt decreased by \$265,919 or 32% as the Port continues to pay down previous debt incurred. For more detailed information on changes in long-term debt, refer to the notes to the financial statements.

### **Budgetary Highlights**

 The Port was well within budgeted amounts at the object classification levels in the funds except for capital outlay. The General Operating Fund's expenditures were \$987,687 which is less than budgeted by \$88,769, a difference of 9.2%.

### **Economic Outlook**

As fiscal year 2017-18 began, the Port's focus was repairing infrastructure. Repairs were done to F Doc from log damage, the 1499 Bay Street rental property was renovated, repairs were done to the Fuel Dock electrical, phase 2 of a five year project for the fire suppression system was completed, Nopal Street parking lot was resealed and restriped, the Port office was painted and boom logs were replaced.

ICM Restaurant is still in the process of repairs to the building. Mo's repairs, siding and painting, have been done and The Port budgeted for fiscal year 2018-19 to replace Mo's signs, gangway and walkway and install security gates at the three entrances to the West marina.

Two projects were budgeted in the Capital Maintenance Fund for fiscal year 2017-18.

- \$20,000 to complete Phase 2 of a five year project to replace the fire suppression system under the Wharf.
- \$50,000 for Mo's building repairs.

The FEMA C Row Erosion Repair Project is projected to be completed by February 2019.

During the year, management worked on a draft to revise Ordinance 4, worked with Engineer Jack Akin regarding the C Row Erosion Project, dredging the marinas and contracted a new realtor (to market the 40 acre Pacific View Industrial property). Talks still continue regarding what to do with the blue storage buildings and the 80 Harbor Street building.

In May of 2018 David Huntington became the Manager of the Port and there were changes to the Camp Host positions also.

As the Port Commission and staff plan ahead, there are many projects to consider and prioritize. Administratively, revising Ordinance 4 and updating the Port Strategic Business Plan for 2018-2023 are high on the list. Selling the Pacific View Industrial property will provide funding for campground and marina upgrades. Other projects include rebuilding the bulkhead and building a second restroom in the campground.

The Port welcomes public input and will strive to provide quality services and promote economic development to the residents of the Port of Siuslaw district.

### **Financial Contact**

The Port's financial statements are designed to present citizens, taxpayers, investors and creditors with a general overview of the Port's finances and to demonstrate the Port's accountability. If you have questions about this report or need additional financial information, please contact David Huntington, Port Manager, Port of Siuslaw, 100 Harbor Street, Florence, Oregon 97439 or telephone 541-997-3426.

### STATEMENT OF NET POSITION as of June 30, 2018

ASSETS	
Current Assets	
Cash and cash equivalents	\$ 893,778
Accounts receivables	1,687
Property taxes receivable	21,644
Inventory	12,558
Prepaid expenses	26,077
Total current assets	955,744
Capital Assets	
Land and non-depreciable capital assets	2,660,163
Capital assets, net of accumulated depreciation	3,170,132
Total capital assets	5,830,295
Total assets	<u>\$ 6,786,039</u>
LIABILITIES AND NET POSITION	
Current Liabilities	
Accounts payable	\$ 35,059
Accrued payroll and related expenses	15,472
Deposits	8,920
Unearned revenue	143,389
Accrued interest payable	5,866
Long-term debt, current portion	<u>261,091</u>
Total current liabilities	469,797
Long-term Liabilities	
Long-term debt, net of current portion	<u>831,695</u>
Total liabilities	1,301,492
Net Position	
Net investment in capital assets	4,737,506
Unrestricted	<u>747,041</u>
Total net position	5,484,547
Total liability and net position	\$ 6,786,039

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION for the Year Ended June 30, 2018

OPERATING REVENUES	
Campground revenue	\$ 512,568
Leases	200,005
Moorage	102,195
Storage	28,613
Marine fuel	42,675
Other income	<u>39,765</u>
Total operating revenues	925,821
OPERATING EXPENSES	
Cost of services	788,676
Depreciation	374,084
Total operating expenses	1,162,760
Operating Income (Loss)	(236,939)
NONOPERATING REVENUES (EXPENSES)	
Property taxes	303,238
State forest sales	29,779
Grant resources	19,000
Interest income	566
Gain (loss) on disposals of capital assets	27,667
Interest expense	(59,030)
Total nonoperating revenues (expenses)	321,220
Change in Net Position	84,281
NET POSITION - Beginning of year	5,400,266_
NET POSITION - End of year	<u>\$5,484,547</u>

### STATEMENT OF CASH FLOWS for the Year Ended June 30, 2018

CASH FLOWS FROM OPERATING ACTIVITIES		
Cash receipts from customers	\$	933,081
Cash payments for goods and services		(478,576)
Cash payments for employees and benefits		(343,687)
Net cash provided (used) by operating activities		110,818
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Cash received from property taxes		299,183
Cash received from State forest sales		29,779
Cash received from Grant resources		<u> 19,000</u>
Net cash provided (used) by noncapital financing activities		347,962
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets		(115,251)
Principal payments on long-term debt		(67,007)
Interest paid on long-term debt		(59,029)
Proceeds from sale of assets		<u> 27,167</u>
Net cash provided (used) by capital and related financing activities  CASH FLOWS FROM INVESTING ACTIVITIES		(214,120)
Interest income		566
Net increase (decrease) in cash and cash equivalents		245,226
Cash and cash equivalents - Beginning of year		648,552
Cash and cash equivalents - End of year	\$	893,778
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating income (loss)	\$	(236,939)
Adjustments to reconcile operating income (loss) to net		, , ,
cash provided by operating activities		
Depreciation		374,084
(Increase) decrease in operating assets		•
Property taxes		4,005
Accounts receivables		172
Inventory		(3,439)
Prepaid expenses		(7,211)
Increase (decrease) in operating liabilities		( , ,
Accounts payable		1,493
Accrued payroll and related expenses		3,943
Deposits		1,180
Unearned revenue		1,226
Accrued interest		(27,696)
Net cash provided (used) by operating activities	\$	110,818
NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Disposal of capital assets	\$	12,700
Dishosai di cahirai assers	Ψ	12,700

### NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Port of Siuslaw (Port) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to proprietary funds of government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental and financial reporting principles.

The accounting and reporting framework and the more significant accounting principles and practices are disclosed in subsequent sections of this Note.

### **Reporting Entity**

The Port, organized under the laws pertaining to port districts in the State of Oregon as provided by Oregon Revised Statute (ORS)777, was formed in 1909 and is located on the Siuslaw River in and near the City of Florence, Lane County, Oregon. The Port of Siuslaw's mission is to deliver high-quality asset management and economic development services that result in measurable economic and community development benefits for communities throughout the Port District. The Board of Commissioners, composed of five members, oversee management in its operations. The daily management of the Port is under the supervision of the General Manager, who is appointed by the Board.

There are various other governmental agencies and special service districts which provide services within the Port's boundaries. However, the Port is not financially accountable for any of these entities and accordingly, their financial information is not included in these financial statements.

### Measurement Focus, Basis of Presentation and Accounting

Port is considered to be a single enterprise similar to a commercial entity for financial reporting purposes. Accordingly, these financial statements are maintained on the flow of economic resources measurement focus using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when liabilities are incurred.

The Port maintains one fund, the General Operating Fund, which is a proprietary type of fund used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user fees.

The Port's General Operating Fund discloses on an enterprise fund basis. Enterprise funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations are included in the statement of net position. The Port's net position is segregated into two amounts: net investment in capital assets, and unrestricted. When both restricted and unrestricted resources are available for use, it is the Port's policy to use restricted resources first, then unrestricted resources as they are needed.

The Port distinguishes operating revenues and expenses from non-operating. Operating revenues and expenses generally result from providing services from the Port's ongoing operations. The principle operating revenues include campground/RV park revenue, lease income from rental of Port properties, moorage storage, fuel sales, and various other service fees. Operating expenses are those expenses directly related to providing

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### Measurement Focus, Basis of Presentation and Accounting

the services including depreciation and administration expenses. All revenues and expenses not meeting these definitions are reported as non-operating revenue and expenses. This includes property taxes, investment interest, gain (loss) sale of capital assets, and non-operating grant revenue.

### **Deposits and Investments**

The Port's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the proprietary funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

The Port's cash management polices are governed by state statutes. Statutes authorize the Port to invest in specific types of investments, including time certificates of deposit, and the Oregon State Treasurer's Local Government Investment Pool. The Local Government Investment Pool (LGIP) is part of the Oregon Short-Term fund maintained by the State Treasurer of Oregon. Investment policies are governed by statute and the Oregon Investment Council. See Note 3.

### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items.

### **Inventory**

Inventory consists of fuel and diesel at the marina. Inventory is valued at the lower of cost or fair value.

### **Capital Assets**

All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated assets are valued at their estimated fair value on the date received. Interest costs are capitalized as part of the costs during the period of construction based on borrowing costs incurred. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related assets, as applicable. The Port has a written capitalization policy of \$3,000 with a life beyond one year.

Capital assets constructed with tax-exempt borrowing may include capitalized interest. All interest costs of the borrowing less any interest earned on investments acquired with the proceeds of the borrowing are capitalized from the date of the borrowing until the assets are ready for their intended use.

### NOTE\$ TO FINANCIAL \$TATEMENT\$ as of June 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **Capital Assets**

Assets subject to depreciation are depreciated over their estimated useful lives on the straight-line basis. The useful lives:

Land improvements (campground, parking lots and marina)

Building and docks

Equipment, furniture and vehicles

10 - 20 years
2 - 30 years
5 - 10 years

### **Compensated Absences**

Accrued vacation pay is recognized as an expense and liability when earned and used by employees. Accrued sick pay is recorded only when used as it does not vest when earned.

#### **Unearned Revenue**

This represents cash received prior to the fiscal year end in which it is recognized as revenue.

#### **Net Position**

Net position comprise the various net earnings from operating and non-operating revenues, expenses and contributions of capital. Net position is classified in the following three components: Investment in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

Investment in capital assets, net of related debt, consists of all capital assets, net of accumulated depreciation and reduced by outstanding debt (revenue bonds and other debt obligations) that is attributable to the acquisition, construction and improvement of those assets; debt related to unspent proceeds or other restricted cash and investments is excluded from the determination. Restricted net assets consists of net assets for which constraints are placed thereon by external parties, such as lenders, grantors, contributors, laws, regulations and enabling legislation, including self-imposing legal mandates. Unrestricted consists of all other net assets not included in the above categories.

#### **Tax Abatement**

GASB Statement No. 77, *Tax Abatement Disclosures*, requires governments that enter into tax abatement agreements to disclose information about those agreements. The Port has not entered into any tax abatement agreements as of the end of the fiscal year. Therefore, there are no amounts to disclose.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budget Law and Practice**

The Port legally adopts an annual budget prior to July 1 through passage of a resolution in accordance with the legal requirements set forth in the Oregon Local Budget Law. The resolution authorizes fund appropriations at the following control levels: personnel services, materials and services, capital outlay, debt service, interfund transactions, operating contingency, and all other requirement levels. Expenditures cannot legally exceed appropriations at these control levels.

Budgets are prepared using the modified accrual basis of accounting. A reconciliation schedule brings the budget basis to full accrual for compliance with generally accepted accounting principles.

Unexpected additional resources may be added to the budget through the use of a supplemental budget. The supplemental budget process requires hearings before the public, publications in newspapers, and approval by the Board. Only the Board may modify original and supplemental budgets by the use of appropriation transfers between the levels of control. In addition, Oregon Local Budget Law provides certain specific exceptions to the supplemental budget process to increase appropriations. Such transfers and increases require the Board's approval by adoption of a resolution.

Budget appropriation amounts shown in the financial statements include the original and revised budget appropriations as approved by the Board. Appropriations are limited to a single fiscal year; therefore, all spending authority of the Port lapse at year end.

Over Expenditure

The Port over expended in Capital Outlay by \$15.077.

Deficit Fund Balance

The Capital Maintenance Fund ended the year with deficit fund balance. When combining the funds to an enterprise presentation, there is no deficit fund balance.

### **NOTE 3 - DEPOSITS AND INVESTMENTS**

Cash and investments as of June 30, are classified in the accompanying statement of net position as follows:

Cash on hand	\$ 1,000
Deposits with financial institutions	892,778
Total cash and cash equivalents	<u>\$ 893,778</u>

#### **Deposits**

At the end of the fiscal year, the Port's total deposits with financial institutions have a bank value of \$888,649, \$250,000 of which is covered under FDIC.

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

#### NOTE 3 - DEPOSITS AND INVESTMENTS - Continued

#### **Deposits**

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Port's deposits may not be returned to it. As required by Oregon Revised Statues, deposits in excess of federal depository insurance are held at qualified depositories for public funds. All qualified depositories are included in the multiple financial institution collateral pool that is maintained by and in the name of the Office of the State Treasurer. As a result the Port has no exposure to custodial credit risk for deposits with financial institutions.

#### Interest rate risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Port does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit risk

Oregon Statutes limit investments to general obligations of U.S. government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, high-grade commercial paper and the State Treasurer's Local Government Investment Pool. The Port has no investment policy that would further limit its investment choices. The LGIP is unrated for credit risk.

### Concentration of credit risk

The Port places no limit on the amount the Port may invest in any one issuer. For the current fiscal year, 100% of its deposits were held at one bank.

#### **NOTE 4 - RECEIVABLES**

Receivables at year end consist of the following:

	<u>_balance_</u>
Accounts receivable	\$ 1,687
Property taxes	21,644
Total receivables	<u>\$ 23,331</u>

#### **Accounts Receivable**

Accounts receivable are unsecured and consist primarily of rents due from tenants within the campground/RV park and from rental of Port properties. The Port provides an allowance for receivables if it believes it may not collect in full. Port management evaluates the collectability of its accounts based on a combination of factors. Port management believes that all current receivables are collectable and has not recorded an allowance for doubtful accounts.

### NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

### NOTE 4 - RECEIVABLES - Continued

### **Property Taxes**

Property taxes are levied and become a lien on all taxable property as of July 1. Taxes are levied on November 15 with collection dates: November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Uncollected receivables are deemed to be substantially collectible or recoverable through liens; therefore, no allowance for uncollectible taxes has been established.

### **NOTE 5 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30 was as follows:

Capital assets not being depreciated	7/01 <u>Balance</u>			6/30 Balance	
Construction in progress  Land	\$ 38,724 2,617,874	\$ 3,565 0	\$ 0 0	\$ 42,289 <u>2,617,874</u>	
Total capital assets not being dep.	2,656,598	3,565	0	2,660,163	
Capital assets being depreciated  Land improvements - campground/					
RV park, parking lots and marina	1,451,516	26,030	0	1,477,545	
Buildings and docks	7,609,036	82,192	12.700	7,691,228	
Equipment and vehicles	<u>766,062</u>	9,100	<u>12,700</u>	<u>762,462</u>	
Total depreciable capital assets	9,826,613	117,322	12,700	<u>9,931,235</u>	
Accumulated depreciation  Land improvements - campground/					
RV park, parking lots and marina	1,276,530	40,074	0	1,316,604	
Buildings and docks	4,422,340	315,427	0	4,737,767	
Equipment and vehicles	700,849	18,583	12,700	<u>706,763</u>	
Total accumulated depreciation	6,399,719	374,084	12,700	<u>6,761,103</u>	
Total depreciable, net	3,426,894	(256,762)	0	3,170,132	
Capital assets, net	<u>\$ 6,083,494</u>	<u>\$ (253,197)</u>	<u>\$</u> 0	<u>\$ 5,830,295</u>	

Current year depreciation is \$374,084.

#### **NOTE 6 - INTERFUND TRANSFERS**

#### **Transfers**

Budgeted interfund transfers for the current year was \$65,000 from the General fund to the Capital Maintenance Fund. The purpose is to provide resources for maintenance and capital improvements.

### NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

#### NOTE 6 - INTERFUND TRANSFERS - Continued

#### Interfund Loan

	 <u>Debt</u>	(	<u>Credit_</u>
General Fund	\$ 4,994	\$	0
Capital Projects	0		4,994

The purpose of this loan was to allow Capital Projects to pay obligations. The loan is outstanding at year end and was not budgeted for repayment.

#### **NOTE 7 - LONG-TERM DEBT**

The Port is obligated under the following long-term loans at year end:

Loan No. L0004: OBDD - The Port borrowed \$189,139 in April 2000 from OBDD's Special Works Fund (SPWF). Debt service is \$15,961 annually through 2025, including 6% interest. At June 30 the balance due is \$89,101. This was for commercial dock and business site development.

Loan No. 524016: Business Oregon - This loan was required by the State of Oregon as part of their dredging funds awarded to the Port. In March and April 2009, the Port borrowed \$75,000 from the Marine Navigation Improvement Fund (MNIF). This loan originated on December 1, 2010 and is payable in 20 annual installments on December 1 in the amount of \$5,876 including interest at 4.72%. This loan was for dredging to remove and dispose sediment in the commercial basin, sport basin and public boat launch ramp. The balance on this loan at June 30 is \$52,914. Collateral is any taxes which the Port may levy in the commercial basin, sport boat basin, and launch ramp areas.

Loan No. 525186: Business Oregon - The Port started a Maple Street landing and dock rehabilitation program using a line of credit from the State of Oregon through its Business Development Department. The Maple Street landing and dock rehabilitation program is located within the Port's commercial dock and business site development project on 2.58 acres in and around Nopal Street and the Siuslaw River. In December 2010, the line of credit was secured by a promissory note between the State of Oregon using funds from the Port Revolving Loan Funds (PRLF) in the amount of \$601,000. Payments are due in 80 quarterly installments in the amount of \$11,600 including interest at 4.67%. The balance due at June 30 is \$430,136.

Loan No. 525196: Business Oregon - In 2013, the State of Oregon acting by and through the Infrastructure Finance Authority of the Business Development Department lent the Port \$371,988 for wharf rehabilitation within the Port's commercial dock and business site development project on 2.58% acres in and around Nopal Street and the Siuslaw River. Payments are due in 80 quarterly installments in the amount of \$11,600 including interest at 4.67%. The balance due at June 30 is \$312,518.

Loan No. 1000220591: Banner Bank - In August 2008, Siuslaw Bank lent the Port \$250,000 with an interest rate at 4.45%. In 2014, the Port refinanced this loan to gain title to property for future economic development. The collateral for this loan is approximately 40 acres of land conveyed by document recorded June 27, 2004, Reception No. 2004-059104, Lane County Oregon deed Records in Lance County, Oregon. This loan, obtained through Siuslaw Bank, was in the amount \$247,500. Soon after, Banner Bank purchased Siuslaw Bank and retained the Port's loan without modifications. Monthly payments are in the amount of \$1,500 with an interest rate of 3.95%. The balance on this loan is \$207,472 at June 30. The loan has a balloon payment of \$206,515 due on December 5, 2018.

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

NOTE 7 - LONG-TERM DEBT - Continued

During the year ended June 30, the following changes occurred in long term liabilities:

	_	Principal Principal									
		7/1					6/30			Ir	nterest
		<u>Balance</u>	Add	<u>ditions</u>	Re	ductions	<u>Balance</u>	D	<u>ue 1 yr.</u>	Α	ccrued
State of Oregon											
Loan No.L0004	\$	99,115	\$	0	\$	10,014	\$ 89,101	\$	10,615	\$	3,091
Loan No.524016		56,140		0		3,226	52,914		3,379		1,464
Loan No.525186		461,559		0		31,423	430,136		26,179		0
Loan No.525196		326,225		0		13,707	312,518		14,403		1,254
Banner Bank											
Loan No.1000220591		<u>216,753</u>		0		<u>8,636</u>	 <u>_208,117</u>		<u> 206,515</u>	_	57
Totals	<u>\$</u>	<u>1,159,792</u>	\$	0	<u>\$_</u>	<u>67,007</u>	\$ <u>1,092,785</u>	<u>\$2</u>	<u> 261,090</u>	<u>\$</u>	<u>5,866</u>

Total interest expense for the year is \$59,029, with none capitalized.

The future annual requirements to amortize all current and long-term debt is as follows:

Fiscal Year			Total Future
_Ending_	<u>Principal</u>	Interest	Requirements
6-30-19	\$ 261,091	\$ 47,488	\$ 308,578
6-30-20	57,347	40,590	97,937
6-30-21	60,260	37,677	97,937
6-30-22	63,323	34,614	97,937
2023-27	335,459	122,302	457,761
2028-32	291,338	40,502	331,840
2033-35	23,967	902	24,870
Totals	<b>\$1,092,785</b>	\$ 324,07 <u>5</u>	\$ 1,416,861

### **NOTE 8 - OPERATING LEASES**

Port of Siuslaw is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the Port's statement of net position.

The Port leases facilities to various individuals and businesses. Rent agreements vary from month-to-month up to ten years. The cost and book value of leased facilities is not determinable given the mixed-use nature of Port property. As of June 30 minimum rental payments from operating leases having non-cancelable lease terms in excess of one year are as follows:

# NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

### **NOTE 8 - OPERATING LEASES - Continued**

Year Ended	Rental			
June 30	<u>Receipts</u>			
2019	\$ 165,384			
2020	158,184			
2021	158,184			
2022	124,485			
2023	103,680			
2024-28	138,240			
Total	<u>\$ 848,157</u>			

The Port has entered into two principal lease agreements with the Oregon Department of State Lands. Waterway Lease ML-10508 is for the use of the wharf, including the commercial marina of 2,488 square feet, the marine industrial area of 5,194 square feet and the non-marine use area of 14,889 square feet. Waterway Lease ML-9188 is for the submerged areas of the East and West basins. Other leases with the Oregon Department of State Lands are LI-6785 for the Mapleton dock, LI-3406 for sand and gravel removal, and LI-14911 for the Florence boat ramp.

The wharf lease ML-10508 runs from September 1, 2004 to August 31, 2019 with rent of 3% of gross income determined by the provisions of OAR 141-082-0100 in effect at the time. For the current year rent was \$ 11,618. The East and West basin lease ML-9188 runs from December 1, 2006 to November 30, 2021 with rent of 3% of gross income determined by the provision of OAR 141-082-0100 in effect at the time. For the current year rent was \$ 3,869. The Mapleton dock LI-6785 and the Florence boat ramp lease LI-14911 are folded into the East and West basin lease ML-9188. The sand and gravel removal lease runs for ten years with an upfront rent payment of \$750 on December 11, 2012.

#### **NOTE 9 - DEFERRED COMPENSATION PLAN**

The Port offers a Governmental 457(B) plan to employees. This plan is adopted under the Provisions of Internal Revenue Code Section 457 which establishes deferred compensation plans of state and local governmental employers. The plan offers employees a regular and long-term savings pattern through a payroll deduction feature. Employee contributions and earnings on the plan assets are tax deferred until withdrawn from the plan by the employee.

The plan is administered by Nationwide Retirement Solutions. Administrative duties include tracking fund assets by employee participant. The Port's fiduciary responsibility ends when it transfers funds to Nationwide Retirement Solutions equal to the amount deducted from the employee's wage.

### NOTES TO FINANCIAL STATEMENTS as of June 30, 2018

#### NOTE 10 - POSTEMPLOYMENT BENEFITS

For the year ended June 30, 2018, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions became effective. This statement provides guidance for accounting for liabilities related to retiree healthcare and other non-pension portemployment benefits (OPEB). At June 30, 2018, the Port's net OPEB liability/(asset) and deferred inflows and outflows were determined by Management not to be material to the financial statements taken as a whole. Accordingly, no assets or liabilities relating to OPEB have been reported on the government-wide statements.

#### **NOTE 11 - OTHER INFORMATION**

### **Risk Management**

The Port is exposed to various risks of loss related to theft of, damage to and destruction of assets; torts; errors and omissions; injuries to employees; and natural disasters. The Port purchases commercial insurance for such risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **Evaluation of Subsequent Events**

Management has evaluated subsequent events through November 30, 2018, the date on which the financial statements were available to be issued.

**SUPPLEMENTAL SECTION** 

### **DESCRIPTION OF BUDGETARY FUNDS**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances requires budget and actual be displayed for each fund where legally adopted budgets are required.

The Port uses the following budgetary fund to account for its activities:

#### **General Fund**

This fund is used to account for operating revenues and expenses and non-operating items. Primary sources of operating revenue are from the Port's campground/RV park, lease income, moorage and fuel sales. The primary source of non-operating revenues is from property taxes. Primary operating expenses are for maintenance and general administration.

### **Capital Maintenance Fund**

This fund is to account for expenditures on maintenance and improvements. The principal source of funds is transfers from the General Fund.

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL for the Year Ended June 30, 2018

### GENERAL FUND

		Original Budget	Final Budget		Actual		Variance	
REVENUES		Budget	_	Duaget		Actual	<u></u>	anance
Operating revenues								
Campground revenue	\$	420,000	\$	420,000	\$	512,568	\$	92,568
Leases	·	177,300	•	177,300	•	200,005	·	22,705
Moorage		85,000		85,000		102,195		17,195
Storage		20,000		20,000		28,613		8,613
Marine fuel		40,000		40,000		42,675		2,675
Other income		26,200		26,200		27,853		1,653
Maintenance Assistance Program		19,000		19,000		19,000		. 0
Non-operating revenues		•				•		
Property taxes		291,000		291,000		303,238		12,238
Interest income		500		500		566		66
Miscellaneous income		10,000		10,000		12,412		2,412
State forest sales		0		0		29,779		29,779
Sale of surplus property		Ō		Ō		27,167		27,167
Grant resources		0		2,456		. 0		( <u>2,</u> 456)
Total revenues		1,089,000		1,091,456		1,306,071		214,615
EXPENDITURES								
Personnel services		395,800		395,800		343,687		52,113
Materials and services		479,000		476,543		474,974		1,569
Capital outlay		23,000		27,913		42,990		(15,077)
Debt service		116,200		116,200		126,036		(9,836)
Contingency		60,000		60,000		0		60,000
Total expenditures		1,074,000		1,076,456		987,687		88,769
Excess (def) of revenues over expenditures		15,000		15,000		318,384		303,384
OTHER FINANCING SOURCES (USES)								
Transfers to Capital Maintenance Fund		<u>(65,000)</u>		<u>(65,000)</u>		(65,000)		0_
Excess (def) of revenues over expenditures and transfers		(50,000)		(50,000)		253,384		303,384
Unappropriated ending fund balance		(250,000)		(250,000)		0		250,000
FUND BALANCE								
		200 000		300,000		530,369		230,369
Beginning of year (Budget basis)		300,000				330,309		230,309
End of year (Budget basis)	<u>\$</u>	0	<u>\$</u>	0		783,753	<u>\$</u>	783,753
GAAP ADJUSTMENTS - Reconciled to June, 2017 Capital asset activity						4,869,897		
Additions Depreciation						119,808 (374,084)		
Long-term debt activity								
Principal payments						67,006		
Interest accrued						27,696		
Compensated absences adjustment						(4,533)		
FUND BALANCE - End of year (GAAP basis)					<u>\$</u>	<u>5,489,543</u>		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL for the Year Ended June 30, 2018

### **CAPITAL MAINTENANCE FUND**

	Original and Final Budget	Actual	Variance	
REVENUES	<u>\$</u> 0	<u>\$</u> 0	<u>\$</u> 0	
EXPENDITURES Capital outlay	70,000	69,994	6	
Excess (def) of revenues over expenditures	(70,000)	(69,994)	6	
OTHER FINANCING SOURCES (USES) Transfers from General Fund	65,000	65,000	0	
Excess (def) of revenues over expenditures and transfers	(5,000)	(4,994)	6	
FUND BALANCE - Beginning of year (Budget)	<u>5,000</u>	0	(5,000)	
FUND BALANCE - End of year (Budget)	<u>\$</u> 0	<u>\$ (4,994)</u>	<u>\$ (4,994)</u>	

# RECONCILIATION OF REVENUES AND EXPENDITURES (BUDGETARY BASIS) TO THE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION for the Year Ended June 30, 2018

	Total Revenues	Total Expenditures	Net
Budgetary Basis			
General Fund	\$ 1,306,071	\$ 1,052,687	\$ 253,384
Capital Maintenance Fund	65,000	69,994	(4,994)
Total budgetary basis	<u>\$ 1,371,071</u>	<u>\$ 1,122,681</u>	248,390
Add (Deduct) Items to Reconcile to Net Income on a Financial Reporting Basis			
Capital asset activity			
Additions			119,808
Depreciation			(374,084)
Long-term debt activity			
Principal payments			67,006
Compensated absenses			(4,535)
Interest accrual			27,696
Change in net position			84,281
NET POSITION - Beginning of year			5,400,266
NET POSITION - End of year			<u>\$ 5,484,547</u>

**COMPLIANCE SECTION** 

### **GRIMSTAD & ASSOCIATES**

**Certified Public Accountants** 

Newport Office: P.O. Box 1930 530 N.W. 3rd St. Ste E Newport, OR 97365 (541) 265-5411 Fax (541) 265-9255 info@grimstad-assoc.com

Lincoln City Office: 1349 N.W. 15th Street Lincoln City, OR 97367 (541) 994-5252 Fax (541) 994-2105

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Commissioners Port of Siuslaw Florence, Oregon

I have audited the basic financial statements of the Port of Siuslaw as of and for the year ended June 30, 2018, and have issued my report thereon dated November 30, 2018. I conducted my audit in accordance with auditing standards generally accepted in the United States of America.

### Compliance

As part of obtaining reasonable assurance about whether the Port of Siuslaw financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion.

I performed procedures to the extent I considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- · Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with my testing nothing came to my attention that caused me to believe the Port of Siuslaw was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as noted below:

Over Expenditure

The Port over expended in Capital Outlay by \$15,077.

Members: AICPA OSCPA & OAIA

#### Interfund Loan

In the Capital Maintenance Fund there was an interfund loan resulting from expending more than was available in resources. The resulting loan is \$4,994 and was not budgeted for in the following year 2018-19.

### **Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered Port of Siuslaw's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Port of Siuslaw's internal control. Accordingly, I do not express an opinion on the effectiveness of Port of Siuslaw's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect, and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Purpose of This Report**

This report is intended for the information of the Board of Commissioners and management for Port of Siuslaw, and the Oregon Secretary of State Audits Division and is not intended to be and should not be used by anyone other than these parties.

SIGNE GRIMSTAD

**Certified Public Accountant** 

Newport, Oregon November 30, 2018